



Learning from incidents and accidents

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Human beings, who are almost unique in having the ability to learn from the experience of others, are also remarkable for their apparent disinclination to do so.

- Douglas Adams, author of The Hitchhiker's Guide to the Galaxy

Operational experience feedback

- Most companies with high-hazard activities have a formalized process for analyzing incidents and learning from experience
- ▷ Terminology used depends on the industry sector:
 - chemical industry: event analysis, learning from incidents (LFI), after-event reviews
 - nuclear industry: operational experience feedback
 - railways: learning from operational experience
 - military: lessons learned analysis
- ▷ This activity is often a requirement imposed by the regulator
- ▷ A complement to the accident investigation process

In these slides, we will use the term "operational experience feedback" or OEF



Operational experience feedback

- Operational experience feedback is a structured process aiming to learn from past events in order better to control the future
 - collect information on anomalies, deviations, near misses, incidents and accidents
 - analyze the sequence of events and their causality
 - extract new knowledge or learning from the analysis
 - implement corrective actions or action plans
 - share the learning with all interested parties
 - record the learning so that it can help people in the future
- ▷ It's related to the idea of **continual improvement**
 - · identify improvements based on day-to-day operations
 - PDCA / Kaizen / 6σ ...



The experience feedback loop





Phases in learning from incidents





Source: Glasgow Caledonian University's LFI Process Model

Phases in learning from incidents





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Phases in learning from incidents





Implementation at the site level

- Reporting system (paper forms or computer tool) to declare incidents, anomalies and accidents
 - specify the severity of consequences affecting people, the environment, production, process equipment
 - specify the severity level: for example catastrophic / high / medium / low
- ▷ For industrial sites that belong to a corporate entity:
 - monthly reporting to the corporate level on number of incidents affecting people, process, transport
 - immediately inform corporate level of events of high or catastrophic severity
- People on the site will also have informal experience sharing practices
 - safety discussion during team meetings
 - · discussions at the water cooler



Sample reporting form used by the *Aviation Safety Reporting System* run by NASA for the US FAA, for incidents in civil aviation

Page 1: information on the person reporting and technical details of the incident

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Sample reporting form used by the *Aviation Safety Reporting System* run by NASA for the US FAA, for incidents in civil aviation

Page 2: free-form description of the event, of contributing factors, of possible corrective actions





Implementation at the corporate level

- > Consolidate reported data into indicators on a monthly basis (often automated)
- ▷ Indicator results and analysis discussed at executive committee meetings
- $\,\triangleright\,$ Publish a "safety bulletin" which is disseminated to industrial sites
 - displayed on noticeboards on industrial sites, distributed by email...
- When an accident occurs, prepare and disseminate a safety flash on the causes and lessons learned
 - for accidents within your group
 - · for accidents from other firms in the same industry sector
- ▷ Statistical analysis to identify **weak signals** that could suggest a dangerous trend
- ▷ Based on the learning resulting from experience feedback:
 - · improve operating procedures, design standards, organization of safety management
 - influence allocation of safety investments



- Operating experience feedback as a formalized process was born in aviation
 - US Air Commerce Act (1926): regulatory obligation to investigate accidents and incidents
 - Aviation Safety Reporting System, managed since 1975 by FAA & NASA

History of the process

- $\triangleright\,$ Important procedure in the **nuclear power** sector since $\approx\,$ 1960
- Process required by the European Seveso II regulation for hazardous establishments (1996)
 - top tier sites must implement a Safety Management System (including OEF)
- Process which is becoming common in the health care sector since 2000



A process which has multiple objectives

Learn from errors

Generate reliability data

Feed into safety indicators

Strengthen the safety culture



A process which has multiple objectives

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data

Feed into safety indicators

Strengthen the safety culture



These objectives are not perfectly synergistic...



Objective 1: learn from failures/errors

- ▷ Errare humanum est, sed perseverare diabolicum
 - to err is human, but to persevere down the wrong path is diabolical
 - aim to identify anomalies and errors and correct them as soon as possible
 - feed into people's **sensemaking** process to improve their awareness of hazards
- ▷ Learning from your own mistakes is a natural way of learning
 - learning from the mistakes of *others* is more difficult
 - learning collectively (at the organizational level) is harder than at the individual level



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An OEF process which is designed purely around a rigid vision of safety as the absence of deviations from procedure is far from the reality of complex systems









Can't experiment with loss of life!





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Accidents are very rare

Incidents not always representative of situations that lead to accidents





Can't experiment with loss of life!

Accidents are very rare

Incidents not always representative of situations that lead to accidents Difficult to learn from other people's mistakes



Objective 2: produce reliability data

- $\,\triangleright\,$ Operation of complex systems generates data on
 - failure modes
 - · initiating event frequencies
 - availability and effectiveness of preventive and protective barriers
- ▷ Objectives:
 - improve the **level of confidence** in the **quantitative reliability data** which is used in risk analysis
 - · improve the exhaustivity of the identification of accident scenarios
- Large databases + statistical analyses



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An OEF process that only handles technical issues will miss all the organizational and human aspects of system safety



Illustration: event database at French national railway operator

The locomotive division of SNCF maintains a database of undesirable events called Cecile

- created in 1980
- > includes an official classification of reportable events
- > 500 to 600 events reported per day
- ▷ 2 500 users of the database at the national level
- ▷ statistics are generated at the national, regional and site level
- allows analysis of correlations according to event type, severity, location, hour of the day, level of experience of the driver, driver's work hours and shift

Source: Le Retour d'Expérience à la SNCF, Mortureux & Tea, Revue générale des chemins de fer, mars 2010

Objective 3: produce safety indicators

- Change in recruitment of managers: from people rising through the ranks to university graduates in management
 - less intimate knowledge of the real working of complex socio-technical systems
- Need to feed into **performance indicators** and management dashboards
 - allow safety level to be followed in a quantitative manner
 - use objective data to identify possible sources of improvement
- $\,\triangleright\,$ Need to design the OEF system as an information system
 - not only as a management process





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An OEF system that only meets the strategic goals of management can lead to decreased engagement of sharp-end workers over time





Illustration: indicators used by US NRC

- US Nuclear Regulatory Commission: regulator for nuclear power plants in the USA
- Control activity based on audits and on following safety performance indicators (which are made public)





Objective 4: strengthen the safety culture

▷ OEF is a useful conduit for **discussion on safety issues**

- bridging different hierarchical levels
- bridging different trades and professions
- between company personnel and contractors
- $\,\triangleright\,$ Helps to improve people's $\mathbf{awareness}$ of hazards and risks
 - keep risks "in sight and in mind"
 - avoid the complacency that can develop over decades of operation without a serious mishap
- Some companies use "fake" accidents which combine the characteristics of several real incidents, to improve learning potential



Illustration: US CSB safety videos

- US Chemical Safety and Hazard Investigation Board, federal agency based in Washington DC
 - undertakes root cause investigations of chemical accidents at fixed industrial facilities
 - Web: csb.gov
- Publish pedagogical videos to disseminate the results of their investigations
 - 4 million views on their YouTube channel (June 2015)
 - also distributed in DVD format









Illustration: US FAA lessons learned site

🗋 lessonslearned.faa.gov





Source: lessonslearned.faa.gov

Illustration: database of hydrogen accidents





Source: h2tools.org/lessons

Links between OEF and safety culture

Informed culture

System managers and operators have current knowledge about the human, technical, organizational and environmental factors that influence system safety.

Reporting culture

An organizational climate in which people are prepared to report safety lapses and potential safety hazards.

safety culture

Just culture

An atmosphere of trust in which people are encouraged (even rewarded) for providing essential safetyrelated information, but in which they are also clear about where the line must be drawn between and acceptable and unacceptable behaviour.

Culture of flexibility

Organization is able to reconfigure in the face of high tempo operations or certain kinds of hazards, often shifting from the conventional hierarchical mode to a flatter mode.

Learning culture

Organization possess the willingness and the competence to draw the right conclusions from its safety information system and the will to address problems identified through the reporting system, and possibly implement major reforms.



Figure adapted from Managing the risks of organisational accidents, J. Reason, Ashgate, 1997

Links between learning and safety culture

- $\,\triangleright\,\,$ Safety culture can be seen as
 - one of the key "storages" for lessons learned
 - an important mechanism for transferring these lessons to new members of the organization
- Some "safety culture" programmes sold by consultants focus on canned "leadership in safety" messages for managers
- ▷ A more research-based viewpoint on safety culture examines the **reality** of **work and decisions in the field**
 - *theory-in-use* rather than *espoused theory*

implicit in our attitudes and actual behaviour

what people say they do, or what they tell others to do





HROs

Highly reliable organization

HRO: an organization that manages to avoid catastrophes in an environment where normal accidents can be expected (hazards, complexity).

Body of research on system safety developed in the 1980s by a group of researchers at the University of California at Berkeley.

Five characteristics of HROS have been identified as responsible for the "mindfulness" that keeps them working well when facing unexpected situations.





Preoccupation with failure

Active effort to learn from mishaps, near-misses, incidents and accidents. To enable this kind of organizational learning, structures or functions to report relevant events exist and are used. Relevant events are analyzed, integrating the knowledge and experience of people working at the "sharp end".





Reluctance to simplify

People within the organization recognize that it operates in a complex, unstable and partly unpredictable world. They reject overly simple models and question the assumption that past successes will necessarily lead to future success.





Sensitivity to operations

Ability to obtain and maintain the big picture of operations and anticipate possible failures. HROS consult front-line staff in order to build a realistic picture of the status of operations and safety concerns within the organization.

Organizational learning takes into consideration the way in which work is really done in the field.





Commitment to resilience

HROS develop an ability to cope with and bounce back from errors and unexpected events. The essence of resilience is the ability to maintain or regain a stable state, which allows the organization to continue operations after a major problem or during continuous stress. Organizations must be sensitive to warning signs, which may be signaled through the OEF system.





Deference to expertise during emergencies

Decision-making is hierarchical during routine operations, with clear allocation of responsibilities. In emergencies, decision-making moves to individuals with expertise, irrespective of their hierarchical position.

HROS value diversity since it helps them to notice more and to act properly. In the context of rigid hierarchies, errors at higher levels tend to couple with errors at lower levels, making the problem more difficult to understand and more prone to escalation.



What is learning?



- ▷ Some possible definitions:
 - knowledge or skill acquired by instruction or study
 - modification of a behavioral tendency by experience
 - responding to experience by modifying technologies, forms and practices

What is learning?

- Learning is a significant source of **competitive advantage** for a firm
 - in a dynamic world, performance cannot be sustained over time without learning
- ▷ Learning is a source of **increased safety**
 - better trained individuals produce fewer surprises (reduced variability)
 - organizations use rules, procedures and standard practices to ensure learning is transferred from old to new members ("routinization")



What does it mean for an organization to learn?

Learning is often thought of as a process which only occurs within individuals' brains.

Organizations have no memory. Only people have memory and they move on.

— Trevor Kletz







Organizational knowledge

- Most organizational scholars disagree with T. Kletz's statement on absence of organizational memory
- $\,\triangleright\,$ Learning can be embedded within:
 - organizational beliefs and assumptions: culturally accepted worldviews about the system
 - what hazards are present, what risks are important, what is normal, what is taken for granted, what should be ignored
 - organizational routines, procedures and regulations (precautionary norms)
 - organizational structure and relationships
 - the design of equipment and implementation of technologies
 - the knowledge of people working within or interacting with the system



Learning and change

- People sometimes assume that learning has occurred once an event has been analyzed and lessons have been drawn
- Learning cannot be reduced to simply making a piece of information available to somebody
 - go beyond the "hydraulic" model of learning (the educator pours knowledge into the empty brains of the students)
- ▷ Learning also requires:
 - someone to internalize the new knowledge and "translate" it to their context
 - some form of change, in system design, in organizational structure, in behaviour...
- ▷ If new behaviours are not accompanied by new understandings, then learning cannot be robust and sustainable across time and ever-changing circumstances





Image: the "Nuremberg funnel", postage stamp circa 1902, via Wikipedia

Learning from catastrophes, incidents and anomalies

Learning potential is present in:

- Catastrophes and large accidents
 - instrument for learning: accident investigation
 - pressure to investigate, because of (incorrect) assumption that "a big accident can only have been caused by a big mistake"
 - significant resources available to implement change
 - few events (luckily!) from which to learn
- ▷ **Incidents**: analyze unwanted events, deviations from procedure, accident precursors, near misses in a systematic manner
 - instrument for learning: operational experience feedback, or lessons learned system
 - a larger number of events of this type is available for analysis
- ▷ **Anomalies**: minor deviations and quality-control issues, often recorded automatically by online monitoring equipment.
 - instrument for learning: statistical analyses of event databases, or quality analyses

When your investigation report is spattered with blood, implementing changes becomes easy...

Learning from both success and failure

▷ Learn from **what when wrong**:

- search for underlying failures
- attempt to eliminate their causes and improve safety barriers
- safety seen as resulting from a reduction in the number of adverse events

▷ Learn from **what went right**:

- study normal operations and the ways in which workers cope with varying performance requirements
- develop a better understanding of system features that contribute to resilience
- safety seen as the result of the ability to succeed despite varying performance demands and environmental variability
- cf. research on "High Reliability Organizations" and "Resilience engineering"

These two sources are complementary



What is success?



There may be more to learn from normal operation than meets the eye!



Knowledge and error

K sc

Knowledge and error flow from the same source, only success can tell the one from the other.

- Ernst Mach

(Duality of expertise and error)





Source: Knowledge and Error: Sketches on the Psychology of Enquiry, E. Mach, 1905

Learning from others

- Learning from others is more difficult than learning from one's own mistakes
 - "we do things differently (better)", so wouldn't have been affected by that accident
 - "we aren't concerned by that way of working"



It wouldn't happen to us...

36/43

Accident 20					
3		(G			
we work better than they do	our equipment is better	our people are better trained	we have a stronger safety culture		
no the same industry as us	different regulation	we haven't had an accident in the past	different national culture		
our procedure requires a special check	stricter purchasing standards	we have our Golden Rules	they work like pigs over there		
our operators don't sleep on the job	different operating conditions here	we're not that stupid	we've been doing it like this for 15 years		

▷ An attitude of **denial** is common after accidents



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- An attitude of **denial** is common after accidents
- Denial is contrary to the preoccupation with failure encouraged by HRO researchers

More information: Distancing through differencing: an obstacle to organizational learning following accidents, R. Cook and D. Woods, 2006



Incremental learning

Adjust your actions to reduce the gap between desired and actual results

Practice, feedback, improvement

Underlying paradigm is that of control: increase predictability, minimize variations, avoid surprises

Transformational learning

Change in perspective, defiance of complacency, conformity and norms

Increases variation to explore new opportunities

Is less smooth and more infrequent

Threatens established control mechanisms and existing bureaucratic mechanisms

A natural tension exists between these two types of learning, somewhat related to the anticipation/resilience tradeoff described by [Wildavsky 1998]



It should not be necessary for each generation to rediscover principles of process safety which the generation before discovered. We must learn from the experience of others rather than learn the hard way. We must pass on to the next generation a record of what we have learned.

- Jesse C. Ducommun



Further reading

IAEA Safety Standards for protecting people and the environment

Operating Experience Feedback for Nuclear Installations

Specific Safety Guide No. SSG-50



IAEA Specific Safety Guide SSG-50

Freely available from iaea.org/publications/



Further reading



ESReDA guidelines document *Barriers to learning from incidents and accidents* (2015)

Freely available from esreda.org/wp-content/uploads/2016/03/ESReDAbarriers-learning-accidents-1.pdf



Further reading

- Learning from incidents and accidents entry in OSHwiki, at oshwiki.eu/wiki/Learning_from_incidents_and_accidents
- Article Organizational learning activities in high-hazard industries: the logics underlying self-analysis, John S. Carroll, Journal of Management Studies, 1998:35(6), DOI: 10.1111/1467-6486.00116
- Book Prevention of Accidents Through Experience Feedback by Urban Kjellen, CRC Press, 2000, ISBN: 978-0748409259 (464 pages)

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